



# **Drinkstone Neighbourhood Plan**

## **Habitats Regulations Screening Determination**

**October 2019**

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# DRINKSTONE NEIGHBOURHOOD PLAN

## HABITATS REGULATIONS DETERMINATION

### 1. Introduction

This assessment relates to the Drinkstone Neighbourhood Development Plan 2018 - 2036 Pre-Submission Draft which was published for consultation in August 2019.

It is a requirement of European law that a plan or project is subject to an assessment to determine whether it is likely to have a significant effect on the integrity of any European Site, in terms of impacting on the site's conservation objectives.

Submitted Neighbourhood Plans need to be accompanied by a statement to explain how the proposed plan meets the 'basic conditions' set out in Schedule 4B of the 1990 Town and Country Planning Act. These basic conditions include a requirement to demonstrate how the Plan is compatible with EU obligations, which includes the need to undertake a Habitats Regulations Assessment (HRA). This is one of the matters that will be tested as part of the independent examination of the Plan.

Whether a neighbourhood plan requires a Habitats Regulations Assessment and the level of detail needed will depend on what is proposed in the draft Neighbourhood Plan and the potential impacts on European sites designated for their nature conservation interest.

This report therefore determines whether a Habitats Regulations Assessment under the UK Conservation of Habitats and Species Regulations 2017, which enacts the Habitats Directive<sup>1</sup>, is required for the Drinkstone Neighbourhood Plan.

This determination refers to:

- A HRA Screening Report prepared by Place Services, Essex CC [*hereafter referred to as Place Services*] which can be viewed at: [www.midsuffolk.gov.uk/DrinkstoneNP](http://www.midsuffolk.gov.uk/DrinkstoneNP)
- The responses to this from the statutory consultees (See Appendix 1).

### 2. Legislative Background

One of the basic conditions that Neighbourhood Plans must meet is that:

*“The making of the neighbourhood development plan does not breach the requirements of Chapter 8 of Part 6 of the Conservation of Habitats and Species Regulations 2017”*

The Conservation of Habitats and Species Regulations 2017 include regulations on the assessment of plans (including neighbourhood plans) and projects on European sites or European offshore marine sites. The first stage is to screen the plan to see whether it is likely to have a significant effect on any Habitats (European) sites. If the plan is “screened in” because likely significant effects cannot be ruled out, the next stage is for an appropriate

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<sup>1</sup> Directive 92/43/EEC 'on the conservation of natural habitats and of wild fauna and flora': <http://eur-lex.europa.eu/legal-content/EN/TXT/?uri=CELEX:31992L0043>.

assessment to be carried out considering the impact on the European site's conservation objectives. Consent for the Plan can only be given if it is "screened out" at the first stage or the appropriate assessment concludes the integrity of the European site will not be adversely affected.

Case law (*People Over Wind, Peter Sweetman v Collie Teoranta*) ruled that it is not permissible to take account of measures intended to reduce or avoid any harmful effects of a plan or project on a European site at the screening stage. Any mitigation measures can now only be considered at the appropriate assessment stage.

### 3. Assessment

In determining whether a proposed development plan or programme is likely to have significant effects, the local authority must incorporate the 'precautionary principle' into its decision. This means that if there is uncertainty as to whether the plan or programme would cause significant effects on a European site, the full Appropriate Assessment would be required.

The Neighbourhood Plan includes the following Vision Statement:

*"In 2036 Drinkstone will be a place that has developed so that:*

- it still has its own character and individuality;*
- it is a place where people of all ages can live*
- in a vibrant and friendly community;*
- the natural landscape has been protected and enhanced.*

The draft Plan makes provision for around 10 dwellings to be built in the Neighbourhood Plan area between 2018 and 2036. The Plan provides for this growth to be met through:

- the allocation of five sites which will deliver six dwellings in total
- small brownfield windfall sites and infill plots within the settlement boundaries
- in exceptional circumstances, dwellings outside the settlement boundaries where it can be demonstrated that they are for a specified essential use that needs to be located in the countryside.

There are four Habitats site which lies within 20 km of Drinkstone parish:

- Breckland Special Protection Area
- Waveney & Lt Ouse Valley Fens Special Area of Conservation
- Breckland Special Area of Conservation, and
- Redgrave & South Lopham Fens Ramsar

However, none of the individual Zones of Influence are triggered for this Plan. There are therefore no Habitats sites considered to be within scope for this assessment.

A full assessment of the likely effects of the Plan is set out in the Screening Report dated September 2019 prepared by Place Services which can be viewed at:

<https://www.midsuffolk.gov.uk/assets/Neighbourhood-Planning/Drinkstone-NP-SEA-HRA-Screening-Report-Final.pdf>

The screening has been prepared in accordance with the recent Court judgment (CJEU People Over Wind v Coillte Teoranta C323/17) which ruled that mitigation measures cannot be taken into account when carrying out a screening assessment to determine whether a plan or project is likely to result in significant effects on a Habitats site.

#### **4. Screening Conclusions**

The Screening Report concluded that, subject to Natural England's review, the Drinkstone Neighbourhood Plan is not predicted to have any likely significant effects on a Habitats site.

Natural England have subsequently confirmed that they concur with the conclusion of the HRA Screening.

The requirement for the Plan to undertake further assessment under the Habitats Regulations 2017 is therefore '**screened out.**'

#### **5. Determination**

In the light of the Screening Report prepared by Place Services and the responses from the statutory bodies it is determined that the Drinkstone Neighbourhood Plan **does not require** further assessment under the Habitats Regulations 2017.

Date: 06 September 2019  
Our ref: 294225

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**BY EMAIL ONLY**



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T 0300 060 3900

Dear Sir or Madam,

**Drinkstone Neighbourhood Plan; SEA/HRA Screening Report**

Thank you for your consultation on the above dated 05 September 2019 which was received by Natural England on 05 September 2019

Natural England is a non-departmental public body. Our statutory purpose is to ensure that the natural environment is conserved, enhanced, and managed for the benefit of present and future generations, thereby contributing to sustainable development.

**Screening Request: Strategic Environmental Assessment and Habitats Regulation Assessment**

It is our advice, on the basis of the material supplied with the consultation, that, in so far as our strategic environmental interests (including but not limited to statutory designated sites, landscapes and protected species, geology and soils) are concerned, that there are unlikely to be significant environmental effects from the proposed plan.

Natural England concurs with the findings of the HRA screening report.

**Neighbourhood Plan**

Guidance on the assessment of Neighbourhood Plans, in light of the Environmental Assessment of Plans and Programmes Regulations 2004 (as amended), is contained within the National Planning Practice Guidance. The guidance highlights three triggers that may require the production of an SEA, for instance where:

- a neighbourhood plan allocates sites for development
- the neighbourhood area contains sensitive natural or heritage assets that may be affected by the proposals in the plan
- the neighbourhood plan may have significant environmental effects that have not already been considered and dealt with through a sustainability appraisal of the Local Plan.

We have checked our records and based on the information provided, we can confirm that in our view the proposals contained within the plan will not have significant effects on sensitive sites that Natural England has a statutory duty to protect.

We are not aware of significant populations of protected species which are likely to be affected by the policies / proposals within the plan. It remains the case, however, that the responsible authority should provide information supporting this screening decision, sufficient to assess whether protected species are likely to be affected.

Notwithstanding this advice, Natural England does not routinely maintain locally specific data on all potential environmental assets. As a result the responsible authority should raise environmental issues that we have not identified on local or national biodiversity action plan species and/or habitats, local wildlife sites or local landscape character, with its own ecological and/or landscape advisers, local record centre, recording society or wildlife body on the local landscape and biodiversity receptors that may be affected by this plan, before determining whether an SA/SEA is necessary.

Please note that Natural England reserves the right to provide further comments on the environmental assessment of the plan beyond this SEA/SA screening stage, should the responsible authority seek our views on the scoping or environmental report stages. This includes any third party appeal against any screening decision you may make.

For any new consultations, or to provide further information on this consultation please send your correspondences to [consultations@naturalengland.org.uk](mailto:consultations@naturalengland.org.uk).

Yours faithfully

Danielle Priestner  
Consultations Team



Historic England

By e-mail to:  
Paul Bryant  
Neighbourhood Planning Officer  
Babergh and Mid Suffolk District Council

Our ref: PL00625546  
Your ref:  
Date: 08/10/2019  
Direct Dial: [REDACTED]  
Mobile: [REDACTED]

Dear Mr Bryant,

**RE: Drinkstone Neighbourhood Plan SEA Screening**

Thank you for inviting Historic England to comment on the above consultation. As the Government's adviser on the historic environment Historic England is keen to ensure that the protection of the historic environment is fully taken into account at all stages and levels of the local planning process. Therefore we welcome this opportunity to review the Screening Report for this plan. For the purposes of this consultation, Historic England will confine its advice to the question, "Is it (the Drinkstone Neighbourhood Plan) likely to have a significant effect on the historic environment?". Our comments are based on the information supplied with the Screening Opinion.

The Screening Report indicates that the Council considers that the plan will not have any significant effects on the historic environment. We note that the plan proposes to allocate a small number of sites for development, but that these already benefit from planning consent.

On the basis of the information supplied, and in the context of the criteria set out in Schedule 1 of the Environmental Assessment Regulations [Annex II of 'SEA' Directive], Historic England concurs with the Council that the preparation of a Strategic Environmental Assessment is not required.

The views of the other two statutory consultation bodies should be taken into account before the overall decision on the need for an SEA is made.

I should be pleased if you can send a copy of the determination as required by REG 11 of the Environmental Assessment of Plans and Programmes Regulations 2004.

We should like to stress that this opinion is based on the information provided by you with your correspondence dated 5th September 2019. To avoid any doubt, this does not reflect our obligation to provide further advice on later stages of the SEA process and, potentially, object to specific proposals which may subsequently arise (either as a result of this consultation or in later versions of the plan) where we consider that, despite the SEA, these would have an adverse effect upon the environment.

Historic England strongly advises that the conservation and archaeological staff of the relevant local authorities are closely involved throughout the preparation of the plan and its assessment. They are best placed to advise on; local historic environment issues and priorities, including access to data held in the Historic Environment Record (HER), how the allocation, policy or proposal can be tailored to minimise potential adverse impacts on the historic environment; the nature and design of any required mitigation measures; and opportunities for securing wider benefits for the future conservation and management of heritage assets.

Please do contact me, either via email or the number above, if you have any queries.

Yours sincerely,

Edward James  
Historic Places Advisor, East of England



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[HistoricEngland.org.uk](http://HistoricEngland.org.uk)



*Historic England is subject to both the Freedom of Information Act (2000) and Environmental Information Regulations (2004). Any Information held by the organisation can be requested for release under this legislation.*



Ms Hillary Workman  
Drinkstone Parish Council  
123 York Road  
Bury St. Edmunds  
IP33 3EG

**Our ref:** AE/2019/124503/01-L01  
**Your ref:** Drinkstone NP SEA/HRA  
**Date:** 04 October 2019

Dear Ms Workman

**DRINKSTONE NP: SEA HRA SCREENING CONSULTATION**

**DRINKSTONE, SUFFOLK**

Thank you for consulting us on 5 September 2019. We have reviewed the documents as submitted: Drinkstone Neighbourhood Plan: SEA/HRA Screening Report (produced by Place Services).

We do not disagree with the conclusion of the report.

This concludes (pg.37) that Drinkstone Neighbourhood Plan has been 'screened out' due to their being no large site allocations in the area and no proposed large scale developments. There are a number of environmental constraints of interest in the area such as; areas susceptible to flooding, former and active landfill sites, areas of deciduous woodland and local wildlife sites. We believe the Neighbourhood Plan will have no impact on these constraints and we do not disagree with the conclusion of the report.

We trust this advice is useful.

Yours sincerely

Mr Mark Macdonald  
Planning Advisor

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End